(Original Signature	e of Member)

116TH CONGRESS 1ST SESSION

# H. R. 2041

To reauthorize the weatherization assistance program, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

Mr.	TONKO introduced	the following	bill; which	was referred	to the Com	mittee
	on					

## A BILL

To reauthorize the weatherization assistance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Weatherization En-
- 5 hancement and Local Energy Efficiency Investment and
- 6 Accountability Act".
- 7 SEC. 2. WEATHERIZATION ASSISTANCE PROGRAM.
- 8 (a) Reauthorization of Weatherization As-
- 9 SISTANCE PROGRAM.—Section 422 of the Energy Con-

1	servation and Production Act (42 U.S.C. 6872) is amend-
2	ed by striking "appropriated—" and all that follows
3	through "2012" and inserting "appropriated
4	\$350,000,000 for each of fiscal years $2020$ through
5	2024.".
6	(b) Modernizing the Definition of Weather-
7	IZATION MATERIALS.—Section 412(9)(J) of the Energy
8	Conservation and Production Act (42 U.S.C. $6862(9)(J)$ )
9	is amended—
10	(1) by inserting ", including renewable energy
11	technologies and other advanced technologies," after
12	"devices or technologies"; and
13	(2) by striking ", after consulting with the Sec-
14	retary of Housing and Urban Development, the Sec-
15	retary of Agriculture, and the Director of the Com-
16	munity Services Administration".
17	(c) Consideration of Health Benefits.—Sec-
18	tion 413(b) of the Energy Conservation and Production
19	Act (42 U.S.C. 6863(b)) is amended—
20	(1) by redesignating paragraphs (4) through
21	(6) as paragraphs (5) through (7), respectively; and
22	(2) by inserting after paragraph (3), the fol-
23	lowing:
24	"(4) The Secretary may amend the regulations pre-
25	scribed under paragraph (1) to provide that the standards

- 1 described in paragraph (2)(A) take into consideration im-
- 2 provements in the health and safety of occupants of dwell-
- 3 ing units, and other non-energy benefits, from weatheriza-
- 4 tion.".
- 5 (d) Contractor Optimization.—
- 6 (1) In General.—The Energy Conservation
- 7 and Production Act is amended by inserting after
- 8 section 414B (42 U.S.C. 6864b) the following:

### 9 "SEC. 414C. CONTRACTOR OPTIMIZATION.

- 10 "(a) IN GENERAL.—The Secretary may request that
- 11 entities receiving funding from the Federal Government
- 12 or from a State through a weatherization assistance pro-
- 13 gram under section 413 or section 414 perform periodic
- 14 reviews of the use of private contractors in the provision
- 15 of weatherization assistance, and encourage expanded use
- 16 of contractors as appropriate.
- 17 "(b) Use of Training Funds.—Entities described
- 18 in subsection (a) may use funding described in such sub-
- 19 section to train private, non-Federal entities that are con-
- 20 tracted to provide weatherization assistance under a
- 21 weatherization program, in accordance with rules deter-
- 22 mined by the Secretary.".
- 23 (2) Table of contents amendment.—The
- table of contents for the Energy Conservation and

1	Production Act is amended by inserting after the
2	item relating to section 414B the following:
	"Sec. 414C. Contractor optimization.".
3	(e) Financial Assistance for WAP Enhance-
4	MENT AND INNOVATION.—
5	(1) In General.—The Energy Conservation
6	and Production Act is amended by inserting after
7	section 414C (as added by subsection (d) of this sec-
8	tion) the following:
9	"SEC. 414D. FINANCIAL ASSISTANCE FOR WAP ENHANCE-
10	MENT AND INNOVATION.
11	"(a) Purposes.—The purposes of this section are—
12	"(1) to expand the number of dwelling units
13	that are occupied by low-income persons that receive
14	weatherization assistance by making such dwelling
15	units weatherization-ready;
16	"(2) to promote the deployment of renewable
17	energy in dwelling units that are occupied by low-in-
18	come persons;
19	"(3) to ensure healthy indoor environments by
20	enhancing or expanding health and safety measures
21	and resources available to dwellings that are occu-
22	pied by low-income persons; and
23	"(4) to disseminate new methods and best prac-
24	tices among entities providing weatherization assist-
25	ance

1	"(b) FINANCIAL ASSISTANCE.—The Secretary shall,
2	to the extent funds are made available, award financial
3	assistance through a competitive process to entities receiv-
4	ing funding from the Federal Government or from a State
5	through a weatherization program under section 413 or
6	section 414, or to nonprofit entities, to be used by such
7	an entity—
8	"(1) with respect to dwelling units that are oc-
9	cupied by low-income persons, to—
10	"(A) implement measures to make such
11	dwelling units weatherization-ready by address-
12	ing structural, plumbing, roofing, and electrical
13	issues, environmental hazards, or other meas-
14	ures that the Secretary determines to be appro-
15	priate;
16	"(B) install energy efficiency technologies,
17	including home energy management systems,
18	smart devices, and other technologies the Sec-
19	retary determines to be appropriate;
20	"(C) install renewable energy systems (as
21	defined in section $415(c)(6)(A)$ ; and
22	"(D) implement measures to ensure
23	healthy indoor environments by improving in-
24	door air quality, accessibility, and other healthy

1	homes measures as determined by the Sec-
2	retary;
3	"(2) to improve the capability of the entity—
4	"(A) to significantly increase the number
5	of energy retrofits performed by such entity;
6	"(B) to replicate best practices for work
7	performed pursuant to this section on a larger
8	scale; and
9	"(C) to leverage additional funds to sus-
10	tain the provision of weatherization assistance
11	and other work performed pursuant to this sec-
12	tion after financial assistance awarded under
13	this section is expended;
14	"(3) for innovative outreach and education re-
15	garding the benefits and availability of weatheriza-
16	tion assistance and other assistance available pursu-
17	ant to this section;
18	"(4) for quality control of work performed pur-
19	suant to this section;
20	"(5) for data collection, measurement, and
21	verification with respect to such work;
22	"(6) for program monitoring, oversight, evalua-
23	tion, and reporting regarding such work;
24	"(7) for labor, training, and technical assist-
25	ance relating to such work;

1	"(8) for planning, management, and adminis-
2	tration (up to a maximum of 15 percent of the as-
3	sistance provided); and
4	"(9) for such other activities as the Secretary
5	determines to be appropriate.
6	"(c) Award Factors.—In awarding financial assist-
7	ance under this section, the Secretary shall consider—
8	"(1) the applicant's record of constructing, ren-
9	ovating, repairing, or making energy efficient single-
10	family, multifamily, or manufactured homes that are
11	occupied by low-income persons, either directly or
12	through affiliates, chapters, or other partners (using
13	the most recent year for which data are available);
14	"(2) the number of dwelling units occupied by
15	low-income persons that the applicant has built, ren-
16	ovated, repaired, weatherized, or made more energy
17	efficient in the 5 years preceding the date of the ap-
18	plication;
19	"(3) the qualifications, experience, and past
20	performance of the applicant, including experience
21	successfully managing and administering Federal
22	funds;
23	"(4) the strength of an applicant's proposal to
24	achieve one or more of the purposes under sub-
25	section (a);

1	"(5) the extent to which such applicant will uti-
2	lize partnerships and regional coordination to
3	achieve one or more of the purposes under sub-
4	section (a);
5	"(6) regional and climate zone diversity;
6	"(7) urban, suburban, and rural localities; and
7	"(8) such other factors as the Secretary deter-
8	mines to be appropriate.
9	"(d) Applications.—
10	"(1) ADMINISTRATION.—To be eligible for an
11	award of financial assistance under this section, an
12	applicant shall submit to the Secretary an applica-
13	tion in such manner and containing such informa-
14	tion as the Secretary may require.
15	"(2) AWARDS.—Subject to the availability of
16	appropriations, not later than 270 days after the
17	date of enactment of this section, the Secretary shall
18	make a first award of financial assistance under this
19	section.
20	"(e) Maximum Amount and Term.—
21	"(1) IN GENERAL.—The total amount of finan-
22	cial assistance awarded to an entity under this sec-
23	tion shall not exceed \$2,000,000.
24	"(2) Technical and training assistance.—
25	The total amount of financial assistance awarded to

1	an entity under this section shall be reduced by the
2	cost of any technical and training assistance pro-
3	vided by the Secretary that relates to such financial
4	assistance.
5	"(3) Term.—The term of an award of financial
6	assistance under this section shall not exceed 3
7	years.
8	"(f) Requirements.—Not later than 90 days after
9	the date of enactment of this section, the Secretary shall
10	issue requirements to implement this section, including,
11	for entities receiving financial assistance under this sec-
12	tion—
13	"(1) standards for allowable expenditures;
14	"(2) a minimum saving-to-investment ratio; and
15	"(3) standards for—
16	"(A) training programs;
17	"(B) energy audits;
18	"(C) the provision of technical assistance;
19	"(D) monitoring activities carried out
20	using such financial assistance;
21	"(E) verification of energy and cost sav-
22	ings;
23	"(F) liability insurance requirements; and
24	"(G) recordkeeping and reporting require-
25	ments, which shall include reporting to the Of-

1	fice of Weatherization and Intergovernmental
2	Programs of the Department of Energy applica-
3	ble data on each dwelling unit retrofitted or
4	otherwise assisted pursuant to this section.
5	"(g) Compliance With State and Local Law.—
6	Nothing in this section supersedes or otherwise affects any
7	State or local law, to the extent that the State or local
8	law contains a requirement that is more stringent than
9	the applicable requirement of this section.
10	"(h) REVIEW AND EVALUATION.—The Secretary
11	shall review and evaluate the performance of each entity
12	that receives an award of financial assistance under this
13	section (which may include an audit).
14	"(i) Annual Report.—The Secretary shall submit
15	to Congress an annual report that provides a description
16	of—
17	"(1) actions taken under this section to achieve
18	the purposes of this section; and
19	"(2) accomplishments as a result of such ac-
20	tions, including energy and cost savings achieved.
21	"(j) Funding.—
22	"(1) Amounts.—
23	"(A) In general.—For each of fiscal
24	years 2020 through 2024, of the amount made
25	available under section 422 for such fiscal year

1	to carry out the weatherization program under
2	this part (not including any of such amount
3	made available for Department of Energy head-
4	quarters training or technical assistance), not
5	more than—
6	"(i) 2 percent of such amount (if such
7	amount is \$225,000,000 or more but less
8	than \$260,000,000) may be used to carry
9	out this section;
10	"(ii) 4 percent of such amount (if
11	such amount is \$260,000,000 or more but
12	less than \$300,000,000) may be used to
13	carry out this section; and
14	"(iii) 6 percent of such amount (if
15	such amount is \$300,000,000 or more)
16	may be used to carry out this section.
17	"(B) MINIMUM.—For each of fiscal years
18	2020 through 2024, if the amount made avail-
19	able under section 422 (not including any of
20	such amount made available for Department of
21	Energy headquarters training or technical as-
22	sistance) for such fiscal year is less than
23	\$225,000,000, no funds shall be made available
24	to carry out this section.

1	"(2) Limitation.—For any fiscal year, the
2	Secretary may not use more than \$25,000,000 of
3	the amount made available under section 422 to
4	carry out this section.".
5	(2) Table of contents.—The table of con-
6	tents for the Energy Conservation and Production
7	Act is amended by inserting after the item relating
8	to section 414C the following:
	"Sec. 414D. Financial assistance for WAP enhancement and innovation.".
9	(f) Increase in Administrative Funds.—Section
10	415(a)(1) of the Energy Conservation and Production Act
11	(42 U.S.C. $6865(a)(1)$ ) is amended by striking "10 per-
12	cent" and inserting "15 percent".
13	(g) Amending Re-Weatherization Date.—Para-
13 14	(g) AMENDING RE-WEATHERIZATION DATE.—Paragraph (2) of section 415(c) of the Energy Conservation
14	graph (2) of section 415(c) of the Energy Conservation
14 15 16	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to
14 15 16	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:
14 15 16 17	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling
114 115 116 117 118	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling units partially weatherized) under this part, or under
114 115 116 117 118	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling units partially weatherized) under this part, or under other Federal programs, (in this paragraph referred to as
114 115 116 117 118 119 220	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling units partially weatherized) under this part, or under other Federal programs, (in this paragraph referred to as 'previous weatherization') may not receive further finan-
14 15 16 17 18 19 20 21	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling units partially weatherized) under this part, or under other Federal programs, (in this paragraph referred to as 'previous weatherization') may not receive further financial assistance for weatherization under this part until the
14 15 16 17 18 19 20 21 22 23	graph (2) of section 415(c) of the Energy Conservation and Production Act (42 U.S.C. 6865(c)) is amended to read as follows:  "(2) Dwelling units weatherized (including dwelling units partially weatherized) under this part, or under other Federal programs, (in this paragraph referred to as 'previous weatherization') may not receive further financial assistance for weatherization under this part until the date that is 15 years after the date such previous weather-

- 1 sion of information and education to assist with energy
- 2 management and evaluation of the effectiveness of in-
- 3 stalled weatherization materials) other than weatheriza-
- 4 tion under this part or under other Federal programs, or
- 5 from receiving non-Federal assistance for weatheriza-
- 6 tion.".

#### 7 SEC. 3. REPORT ON WAIVERS.

- 8 Not later than 180 days after the date of enactment
- 9 of this Act, the Secretary of Energy shall submit to Con-
- 10 gress a report on the status of any request for a waiver
- 11 of any requirement under section 200.313 of title 2, Code
- 12 of Federal Regulations, as such requirement applies with
- 13 respect to the weatherization assistance program under
- 14 part A of title IV of the Energy Conservation and Produc-
- 15 tion Act (42 U.S.C. 6861 et seq.), including a description
- 16 of any such waiver that has been granted and any such
- 17 request for a waiver that has been considered but not
- 18 granted.